



trade law  
centre for  
southern africa

- **South Africa and China: the trading relationship**
  - by
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- This discussion will examine South African and Chinese trade, including an FTA prospects – emphasis on agriculture.
- I of course appreciate the SACU Agreement as a background to this.

# Why China??

## Assumed yearly GDP growth rates 2005 - 2020

|                    | 2005        | 2007        | 2009        | 2011       | 2013       | 2017       | 2020       | Av         |
|--------------------|-------------|-------------|-------------|------------|------------|------------|------------|------------|
| South Africa       | 5.0         | 5.0         | 5.3         | 4.2        | 4.4        | 4.4        | 4.3        | 4.6        |
| Rest of Africa     | 4.7         | 5.2         | 5.6         | 4.6        | 4.5        | 4.3        | 4.2        | 4.7        |
| <b>China</b>       | <b>10.4</b> | <b>11.3</b> | <b>10.5</b> | <b>8.3</b> | <b>8.2</b> | <b>7.5</b> | <b>7.4</b> | <b>8.8</b> |
| EU27               | 1.8         | 2.8         | 2.6         | 1.8        | 1.7        | 1.6        | 1.5        | 1.9        |
| USA                | 3.1         | 2.0         | 2.3         | 1.9        | 1.7        | 1.6        | 1.5        | 1.9        |
| <b>India</b>       | <b>9.2</b>  | <b>9.0</b>  | <b>8.5</b>  | <b>7.0</b> | <b>6.9</b> | <b>6.7</b> | <b>6.5</b> | <b>7.4</b> |
| Rest of World      | 4.1         | 4.0         | 4.0         | 3.1        | 3.1        | 3.1        | 3.2        | 3.4        |
| <b>Total World</b> | <b>3.4</b>  | <b>3.6</b>  | <b>3.6</b>  | <b>2.8</b> | <b>2.8</b> | <b>2.8</b> | <b>2.8</b> | <b>3.0</b> |

- What this means
  - EU, USA ‘Old economies’
  - Growth – China and India – ‘New economies’
  - Africa – doing OK
- Hitch your wagon to a **STAR**, not a dead horse
- “Way Ahead’ book last year looks at implications of this

- One paper distributed at Conference
  - **Agricultural relationship with China**
- In progress is trade modelling work (new GTAP)
- And Non-tariff barrier report

- the complex institutional relationship that South Africa has with its SACU;
- China is not a priority agricultural market for South Africa;
- the complexities and sensitivities surrounding the textile and clothing imports;
- energetic and strategic manner in which competitor countries are positioning themselves in the massive Chinese market;
- importance of Chinese agricultural producer as a threat.

## The competitors are moving

- China's first FTA with a developed country, the China/New Zealand FTA.
- Merchandise goods, 96 percent of imports into China will be covered at the end of the nine-year phase-in, and omissions apply not to dairy sector but processed wood and paper products and some sensitive agricultural products of little relevance to New Zealand.
- In addition, the agreement has far-reaching provisions on services and investment.

- Therefore, any FTA must:
- look to ‘Comprehensive FTA’ (problem of clothing)
- include FDI and services in particular, along with NTBs.  
It is here that the big gains are more likely to be.

- Clothing for the 2007 year:
- RSA global imports in the textile/clothing quota lines **declined** by 22%, from rand 9,131m to 7,102 m;
- Chinese imports in quota lines **declined** by 48%, from rand 7,155m to 3,714m (52% of 2006 value);
- Chinese market share in quota lines **declined** from 78.4% to 52.3%;
- Quota lines **declined** from 15.3% of Chinese imports in 2006 to 6.2% in 2007;
- Other sources - Hong Kong (R377m), India (R374m), Indonesia (R213m), Pakistan (R207m) and Mauritius (R206m);
- They compensated rand 1,412m for the fall in Chinese imports.

## Success???

- yes, the quotas are reducing Chinese imports;
- yes, the volumes in the main imports are down;
- but maybe the Chinese are engaging in some price discrimination as average import values increased by between 18% and 64%.
- Elements of a pyrrhic victory for South Africa - cheaper clothing has been a factor in keeping inflation down.
- Quotas seem to have only partially successful in their stated objectives.

## RSA trade data

Sept yr 2007, \$m (hs 2 chapters)

| Imports from China    |              | Exports to China          |            |
|-----------------------|--------------|---------------------------|------------|
| Description           | \$m          | Description               | \$m        |
| <b>Total</b>          | <b>2,356</b> | <b>Total</b>              | <b>970</b> |
| Machinery             | 502          | Ores, Slag, Ash           | 399        |
| Electrical Machinery  | 466          | Mineral Fuel, Oil, etc.   | 234        |
| Footwear              | 146          | Iron And Steel            | 160        |
| Vehicles              | 137          | Copper + Articles thereof | 30         |
| Woven Apparel         | 86           | Organic Chemicals         | 23         |
| Furniture and Bedding | 83           | Machinery                 | 17         |

- During the **first six months of 2007** agricultural imports were 3.8% of total Chinese imports, (6.6 % during 1996).
- By value - US\$16,459 million
- By product, - soybeans (US and Brazil), cotton (US and India) and palm oil (Malaysia and Indonesia).
- Four of the top five products (cotton, palm oil, wool and soybean oil are (– were) under tariff quota rate (TRQ)) regimes.

## Chinese data

- RSA growth in total imports over 10 years (20.7%) - higher than growth in agricultural imports (20.0%). Agriculture losing share of SA imports
- Agricultural trade with China is not that important to South Africa;
- Wool, TRQ product, MFN duties of 38% but TRQ 1% main import;
- This is followed by hides and skins and then tobacco;
- Then TRQ products of sugar (duties of 15%) and cotton (duty 1%);
- Horticultural products of oranges, processed peaches and wine largely complete the list;
- Other than peaches, hides and skins and possibly oranges and 'other live mammals' South Africa's market shares not high.

## Examination includes

- China paper distributed here looks at:
- Details of the trading relationship, including
- RSA market share, growth rates duties (agr only), main competitors
- Trade reconciliation –is the data different???
- Trade ‘Chilling’

- Products where market shares are high
- Trade classification by 'further processed' analysis
- For agriculture, analysis of the main trade products re production and trade in China
- For both, examination of main competitor countries

- Trade modelling (new Version 7 GTAP – not public yet)
- gains to RSA are \$295 Mill. ( $\frac{1}{4}$  Indian figure)
- For China - \$1,364
- Some export change in agr. Non-ferrous metals main exp. Mostly 'new' increases (not diversion)
- Imports – massive in TCF, general manufacturing

- Generally assumed a 3% to 5% 'tariff' on all imports into China from RSA.
- This more than doubles RSA gains to \$697 million
- Almost no impact on Chinese welfare - \$1,360 m
- Indicative only