



trade law
centre for
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- **South Africa and China: the trading relationship**
 - by
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- This discussion will examine South African and Chinese trade, including an FTA prospects – emphasis on agriculture.
- I of course appreciate the SACU Agreement as a background to this.

Why China??

Assumed yearly GDP growth rates 2005 - 2020

| | 2005 | 2007 | 2009 | 2011 | 2013 | 2017 | 2020 | Av |
|--------------------|-------------|-------------|-------------|------------|------------|------------|------------|------------|
| South Africa | 5.0 | 5.0 | 5.3 | 4.2 | 4.4 | 4.4 | 4.3 | 4.6 |
| Rest of Africa | 4.7 | 5.2 | 5.6 | 4.6 | 4.5 | 4.3 | 4.2 | 4.7 |
| China | 10.4 | 11.3 | 10.5 | 8.3 | 8.2 | 7.5 | 7.4 | 8.8 |
| EU27 | 1.8 | 2.8 | 2.6 | 1.8 | 1.7 | 1.6 | 1.5 | 1.9 |
| USA | 3.1 | 2.0 | 2.3 | 1.9 | 1.7 | 1.6 | 1.5 | 1.9 |
| India | 9.2 | 9.0 | 8.5 | 7.0 | 6.9 | 6.7 | 6.5 | 7.4 |
| Rest of World | 4.1 | 4.0 | 4.0 | 3.1 | 3.1 | 3.1 | 3.2 | 3.4 |
| Total World | 3.4 | 3.6 | 3.6 | 2.8 | 2.8 | 2.8 | 2.8 | 3.0 |

- What this means
 - EU, USA ‘Old economies’
 - Growth – China and India – ‘New economies’
 - Africa – doing OK
- Hitch your wagon to a **STAR**, not a dead horse
- “Way Ahead’ book last year looks at implications of this

- One paper distributed at Conference
 - **Agricultural relationship with China**
- In progress is trade modelling work (new GTAP)
- And Non-tariff barrier report

- the complex institutional relationship that South Africa has with its SACU;
- China is not a priority agricultural market for South Africa;
- the complexities and sensitivities surrounding the textile and clothing imports;
- energetic and strategic manner in which competitor countries are positioning themselves in the massive Chinese market;
- importance of Chinese agricultural producer as a threat.

The competitors are moving

- China's first FTA with a developed country, the China/New Zealand FTA.
- Merchandise goods, 96 percent of imports into China will be covered at the end of the nine-year phase-in, and omissions apply not to dairy sector but processed wood and paper products and some sensitive agricultural products of little relevance to New Zealand.
- In addition, the agreement has far-reaching provisions on services and investment.

- Therefore, any FTA must:
- look to ‘Comprehensive FTA’ (problem of clothing)
- include FDI and services in particular, along with NTBs.
It is here that the big gains are more likely to be.

- Clothing for the 2007 year:
- RSA global imports in the textile/clothing quota lines **declined** by 22%, from rand 9,131m to 7,102 m;
- Chinese imports in quota lines **declined** by 48%, from rand 7,155m to 3,714m (52% of 2006 value);
- Chinese market share in quota lines **declined** from 78.4% to 52.3%;
- Quota lines **declined** from 15.3% of Chinese imports in 2006 to 6.2% in 2007;
- Other sources - Hong Kong (R377m), India (R374m), Indonesia (R213m), Pakistan (R207m) and Mauritius (R206m);
- They compensated rand 1,412m for the fall in Chinese imports.

Success???

- yes, the quotas are reducing Chinese imports;
- yes, the volumes in the main imports are down;
- but maybe the Chinese are engaging in some price discrimination as average import values increased by between 18% and 64%.
- Elements of a pyrrhic victory for South Africa - cheaper clothing has been a factor in keeping inflation down.
- Quotas seem to have only partially successful in their stated objectives.

RSA trade data

Sept yr 2007, \$m (hs 2 chapters)

| Imports from China | | Exports to China | |
|-----------------------|--------------|---------------------------|------------|
| Description | \$m | Description | \$m |
| Total | 2,356 | Total | 970 |
| Machinery | 502 | Ores, Slag, Ash | 399 |
| Electrical Machinery | 466 | Mineral Fuel, Oil, etc. | 234 |
| Footwear | 146 | Iron And Steel | 160 |
| Vehicles | 137 | Copper + Articles thereof | 30 |
| Woven Apparel | 86 | Organic Chemicals | 23 |
| Furniture and Bedding | 83 | Machinery | 17 |

- During the **first six months of 2007** agricultural imports were 3.8% of total Chinese imports, (6.6 % during 1996).
- By value - US\$16,459 million
- By product, - soybeans (US and Brazil), cotton (US and India) and palm oil (Malaysia and Indonesia).
- Four of the top five products (cotton, palm oil, wool and soybean oil are (– were) under tariff quota rate (TRQ)) regimes.

Chinese data

- RSA growth in total imports over 10 years (20.7%) - higher than growth in agricultural imports (20.0%). Agriculture losing share of SA imports
- Agricultural trade with China is not that important to South Africa;
- Wool, TRQ product, MFN duties of 38% but TRQ 1% main import;
- This is followed by hides and skins and then tobacco;
- Then TRQ products of sugar (duties of 15%) and cotton (duty 1%);
- Horticultural products of oranges, processed peaches and wine largely complete the list;
- Other than peaches, hides and skins and possibly oranges and 'other live mammals' South Africa's market shares not high.

Examination includes

- China paper distributed here looks at:
- Details of the trading relationship, including
- RSA market share, growth rates duties (agr only), main competitors
- Trade reconciliation –is the data different???
- Trade ‘Chilling’

- Products where market shares are high
- Trade classification by 'further processed' analysis
- For agriculture, analysis of the main trade products re production and trade in China
- For both, examination of main competitor countries

- Trade modelling (new Version 7 GTAP – not public yet)
- gains to RSA are \$295 Mill. ($\frac{1}{4}$ Indian figure)
- For China - \$1,364
- Some export change in agr. Non-ferrous metals main exp. Mostly 'new' increases (not diversion)
- Imports – massive in TCF, general manufacturing

- Generally assumed a 3% to 5% 'tariff' on all imports into China from RSA.
- This more than doubles RSA gains to \$697 million
- Almost no impact on Chinese welfare - \$1,360 m
- Indicative only